



LAND USE & ECONOMIC DEVELOPMENT COMMITTEE

**Thursday, August 12, 2021
1:00 p.m. – 3:00 p.m. EDT**

**Canary Ballroom
World Center Marriott Resort
8701 World Center Drive
Orlando, FL 32821**

**Call Number: (888) 585-9008
Conference Room Number: 883-804-912**

FLC Staff Contact: David Cruz



Agenda



Land Use & Economic Development Policy Committee
Thursday, August 12, 2021 ~ 1:00 p.m.—3:00 p.m.
Orlando World Center Marriott

AGENDA

- I.** Introduction & Opening Remarks..... **Chair Jack Dearmin**
Vice Mayor, City of Lake Alfred

- II.** Announcements..... **David Cruz, FLC Staff**
 - A.** FLC Policy Committee Process for 2021-2022
 - B.** Key Legislative Dates
 - C.** Home Rule Hero Criteria
 - D.** Key Contacts – Click [HERE](#) to sign up

- III.** Finalize Language of Recommended Priority & Policy Statement..... **David Cruz, FLC Staff**
 - A.** Priority: Economic Development Incentives
 - B.** Policy Statement: Annexation

- IV.** Closing Remarks..... **Chair Jack Dearmin**
Vice Mayor, City of Lake Alfred

- V.** Adjournment



Committee Roster



2021-2022 Legislative Policy Committee

Land Use & Economic Development

Staffed by: David Cruz, Legislative Counsel

CHAIR:

The Honorable Jack Dearmin
Vice Mayor, City of Lake Alfred

VICE CHAIR:

The Honorable Joseph McMullen
Commissioner, Town of Oakland

MEMBERS:

The Honorable Antonio V. Arserio
Vice Mayor, City of Margate

The Honorable David Ashbrook
Mayor Pro Tem, City of Port St. Joe

The Honorable Keith W. Babb, Jr.
Mayor, City of Pahokee

The Honorable Timothy B. Bates
Councilmember, City of Clermont

Ms. Lana Beck
Communications and Govt Relations
Administrator, City of Pinellas Park

The Honorable Rick Belhumeur
Commission Vice Chair, City of Flagler Beach

The Honorable Samuel Berrien
Commissioner, City of Fort Meade

The Honorable BJ Bishop
Commissioner, Town of Longboat Key

The Honorable Liston D. Bochette, III
Councilman, City of Fort Myers

The Honorable Julia Botel
Councilperson, City of Riviera Beach

The Honorable Hagen Brody
Mayor, City of Sarasota

The Honorable Woody Brown
Mayor, City of Largo

The Honorable Felicia M. Brunson
Mayor, City of West Park

Mr. Jeff Burton
Director, Palmetto CRA

Mr. Vincent A. Cautero
Director of Community Development, City of
Cape Coral

Ms. Pamela D. Cichon
Attorney, City of Temple Terrace

The Honorable Howard Clark
Commissioner, Town of Pembroke Park

The Honorable Jeremy Clark
Commissioner, City of Davenport

Mr. Daniel P. Clark, PE
Town Manager, Town of Lake Clarke Shores

Mr. Steve Cover
Director of Planning, City of Sarasota

Mr. John O. D'Agostino
Town Manager, Town of Lake Park

The Honorable Bradley T. Dantzler
Mayor, City of Winter Haven

The Honorable Thomas DeVille
Councilmember, Town of Penney Farms

The Honorable Christine Dobkowski
Mayor, City of Belleview

The Honorable Ed Dodd
Mayor, City of Sebastian

The Honorable Rhonda Eaton
Commissioner, City of Pompano Beach

The Honorable Betty Erhard

Council Member, City of Brooksville

The Honorable Mary Estime-Irvin

Councilwoman, City of North Miami

The Honorable Maureen Freaney

Commissioner, City of Dunedin

The Honorable Anne Gerwig

Mayor, Village of Wellington

The Honorable Lawrence Gordon

Vice Mayor, Town of Haverhill

The Honorable Denise D. Grant

Vice Mayor, City of Lauderhill

The Honorable Steven B. Grant

Mayor, City of Boynton Beach

The Honorable John Gunter

Mayor, City of Cape Coral

The Honorable Shannon D. Hayes

Mayor Pro Tem, City of Crestview

The Honorable Robert E. Hoog

Mayor, City of Cape Canaveral

The Honorable Ted Johnson

Deputy Mayor, City of Winter Springs

Ms. Vanessa Joseph, Esq.

City Clerk, City of North Miami

Ms. Joan Junkala-Brown

Deputy City Manager, City of Palm Bay

The Honorable Stephanie Kahlert

Council Member, Town of Hypoluxo

Mr. Robert Klute

Assistant Community Development Director,
City of Largo

The Honorable John P. Lowndes

Mayor, City of Maitland

The Honorable Kelli Marks

Vice Mayor, City of Orange City

Ms. Sara Maxfield

Economic Development Director, City of Delray
Beach

The Honorable Debbie McDowell

Commissioner, City of North Port

The Honorable Roger Michaud

Commissioner, Town of Lake Park

The Honorable Honey Minuse

Councilmember, City of Vero Beach

The Honorable MG Moran

Councilman, City of Fort Walton Beach

Mr. Mark Ogles

Principal, Public Property Solutions/Business
Watch

The Honorable Karen M. Ostrand

Mayor, Town of Ocean Breeze

Mr. Robert Pederson

Planning Manager, City of Cape Coral

Mr. Richard J. Reade, ICMA-CM

Village Manager, Village of Palm Springs

The Honorable Thomas B. Reid

Vice Mayor, City of South Pasadena

The Honorable William G. Schaeztle

Mayor Pro Tem, City of Niceville

The Honorable Thomas E. Shelly

Commissioner, Town of Belleair

Ms. Shari Simmans

Director, Economic Development,
Communications, & Government Affairs, City of
DeBary

The Honorable Alexander Smith

Commissioner, City of Apopka

The Honorable Duane "Mike" Smith

Vice Mayor, City of Groveland

Ms. Isabella Sobel

Attorney, Bryant Miller Olive of Tampa

The Honorable Chet Stokes

Councilmember, City of Jacksonville Beach

The Honorable Rachel Streitfeld

Commissioner, City of North Bay Village

The Honorable Larisa Svechin

Vice Mayor, City of Sunny Isles Beach

The Honorable Susan Gibbs Thomas

Councilmember, Village of Indiantown

The Honorable Keith Trace

Deputy Mayor, City of St. Cloud

The Honorable Leslie Waters

Mayor, City of Seminole

The Honorable Jamie Watts

Mayor, Town of Welaka

The Honorable Morris L. West

Mayor, City of Haines City

The Honorable Andrea Young

Councilmember, City of West Melbourne



Policy Development Process

2021-2022 FLC Legislative Policy Process

The League's Charter and Bylaws specify that the League shall engage only on legislation that pertains directly to "municipal affairs." "Municipal affairs" means issues that directly pertain to the governmental, corporate and proprietary powers to conduct municipal government, perform municipal functions, render municipal services, and raise and expend revenues. Protecting Florida's cities from egregious far-reaching attacks on Home Rule powers will always be the top priority.

Each year, municipal officials from across the state volunteer to serve on the League's legislative policy committees. Appointments are a one-year commitment and involve developing the League's *Legislative Action Agenda*. The action agenda addresses priority issues of statewide interest that are most likely to affect daily municipal governance and local decision-making during the upcoming legislative session.

Policy committee members also help League staff understand the real-world implications of proposed legislation, and they are asked to serve as advocates throughout the year. To get a broad spectrum of ideas and to better understand the impact of League policy proposals on rural, suburban and urban cities of all sizes, it is ideal that each of Florida's cities be represented on one or more of the legislative policy committees.

The Florida Legislature convenes the 2022 Legislative Session on January 11. The League's legislative policy committee meetings commence in June 2021 and meet three times.

There are currently five standing legislative policy committees:

Finance, Taxation and Personnel Committee: This committee addresses *municipal roles* in general finance and tax issues, Home Rule revenues, infrastructure funding, insurance, local option revenues, pension issues, personnel and collective bargaining issues, revenue sharing, tax and budget reform, telecommunications and workers' compensation.

Land Use and Economic Development Committee: This committee addresses policies specific to *municipal concerns* with community redevelopment, economic development, growth management and land use planning issues, annexation, eminent domain, tort liability, property rights and ethics.



Municipal Administration Committee: This committee addresses *municipal concerns* with code enforcement, elections, emergency management, gaming, homeland security, public meetings, public property management, public records, public safety, and procurement, as well as charter counties and special districts.

Transportation and Intergovernmental Relations Committee: This committee addresses *municipal concerns* relating to transportation, highway safety, as well as aviation, affordable housing (and homelessness), billboards, building codes, charter schools, rights-of-way and veterans affairs.

Utilities, Natural Resources and Public Works Committee: This committee addresses policies specific to *municipal concerns* with coastal management, energy, environmental and wetlands permitting, hazardous and toxic wastes, recycling, solid waste collection and disposal, stormwater, wastewater treatment and re-use, water management, water quality and quantity.

At the last meeting, each of the five policy committees adopts ONE legislative priority that will be submitted to the Legislative Committee. The Legislative Committee is composed of:

- ▶ Each legislative policy committee chair and the chairs of the other standing committees.
- ▶ The president of each local and regional league.
- ▶ The presidents of several other municipal associations.
- ▶ Chairs of the municipal trust boards.
- ▶ Several at-large members appointed by the League president.

The policy priorities, as adopted by the Legislative Committee, are then recommended to the general membership for approval as the League's *Legislative Action Agenda*.



In addition, a legislative policy committee may, but is not required to, recommend ONE policy position related to other relevant legislative issues. (The policy position must satisfy the same criteria above for legislative priorities.) The recommended policy position will be considered by the Legislative Committee. If favorably considered by that committee, it will be considered by the general membership. If adopted by the general membership, the policy position may be published and communicated to legislators and others, as appropriate.

Due to Sunshine Law issues, only one elected official per city can be represented on a committee, but a city could have an elected and a non-elected city official on each of the five policy committees. Appointments are made by the League president based upon a city official's support and advocacy of the *Legislative Action Agenda*, and participation at meetings, Legislative Action Days and other legislative-related activities.

2021 Legislative Policy Committee Meeting Dates

- ▶ June 11, 2021, 10:00 a.m. to 3:00 p.m. at the Hyatt Regency Orlando Airport, 9300 Fuqua Blvd., Orlando, FL 32827.
- ▶ July 16, 2021, 10:00 a.m. to 3:00 p.m. at the Hyatt Regency Orlando Airport, 9300 Fuqua Blvd., Orlando, FL 32827.
- ▶ August 12, 2021, 1:00 p.m. to 3:00 p.m. during FLC Annual Conference. The Conference will be held at the Orlando World Center Marriott, 8701 World Center Drive, Orlando, FL 32821.
- ▶ Legislative Policy Committees will meet during FLC Legislative Conference on November 3-5, 2021, at the Embassy Suites Lake Buena Vista South, 4955 Kyngs Heath Rd., Kissimmee, FL 34746.

If you are interested in serving or learning more, please contact Mary Edenfield at 850.701.3624 or medenfield@flcities.com.





Key Dates



2021 – 2022 Key Legislative Dates

August

12-14 FLC Annual Conference – Orlando World Center Marriott, 8701 World Center Dr, Orlando, FL 32821. Legislative Policy Committees (Round 3) meet August 12 at 1:00 p.m. – 3:00 p.m. ET.

September

20-24 Legislative Interim Committee Meetings

October

11-15 Legislative Interim Committee Meetings

18-22 Legislative Interim Committee Meetings

November

1-5 Legislative Interim Committee Meetings

3-5 FLC Legislative Conference – Embassy Suites Lake Buena Vista South, 4955 Kyns Heath Road, Kissimmee, FL 34746

15-19 Legislative Interim Committee Meetings

18-20 NLC City Summit – Salt Lake City

29-December 3 Legislative Interim Committee Meetings

January

11 Regular Legislative Session Convenes

February

8-9 FLC Legislative Action Days

March

11 Last Day of Regular Session



Home Rule Hero Criteria

Do you want to become a **HOME RULE HERO?**

AS THE ADAGE GOES, "ALL POLITICS IS LOCAL." Successful advocacy starts at home, not in Tallahassee. No one – not even a professional lobbyist – can tell your community's story better than you. Your involvement helps the League's legislative team turn the abstract into the concrete. It is essential for helping legislators understand how their decisions may impact their communities back home.

The League appreciates the individual advocacy efforts undertaken by municipal officials throughout the state. Each year, there are some League members who make an extraordinary effort; people who stand out for their high level of participation and effectiveness. The Home Rule Hero Award was created to acknowledge and thank them for their efforts. Hundreds of municipal officials have been recognized as "Home Rule Heroes" since the award's inception in 2009, and we thank you!

Home Rule Hero Award recipients are selected by the League's legislative team following each legislative session.

For the award, the most important criteria is timely response and action to FLC's Legislative Alerts, and notifying FLC staff of communications with their legislators.

Other exceptional efforts are:

- Attending the Florida League of Cities' Legislative Action Days in Tallahassee and Legislative Conference.
- Testifying before a House or Senate committee on an FLC issue.
- Participating in FLC's Monday Morning "Call-ins" during session and on FLC's pre-and post-legislative session webinars.
- Participating in FLC's Legislator "Key Contact" program.
- Meeting legislators in their districts or in Tallahassee.
- Providing information and data about how proposed legislation will specifically impact your city (telling your city's "story").
- Communicating frequently and effectively with legislators and their staff, and publicly recognizing them for their assistance.
- Attending local legislative delegation meetings to discuss municipal issues.
- Setting up opportunities for legislators and their staff to attend a city council meeting or special event; tour a park, project or facility; and attend a local league meeting.
- Placing an opinion editorial piece on FLC priority issues in a news media outlet.
- Participating on a FLC legislative policy committee.
- Participating in a Federal Action Strike Team fly-in to Washington, D.C.
- During an election year, providing opportunities for candidates for legislative offices to learn about your city and its issues, and introducing candidates to key city stakeholders or those in your professional network.

For more information on these activities and ways to step up your advocacy game, please contact Allison Payne at apayne@flcities.com.



Economic Development Incentives



Economic Development Incentives

Draft Priority Statement:

The Florida League of Cities will SUPPORT legislation and policies which encourage state agency coordination with local municipalities to promote local economic development by providing increased funding, technical assistance, and increase collaboration between the state and cities on offering incentives that maximize economic development opportunities for retention, expansion, and attraction, and build economic resiliency and further address businesses impacted by the COVID-19 pandemic, and natural disasters.

Background:

Over the past year, many businesses in Florida located in our cities have been dramatically impacted by the COVID-19 pandemic. As the Federal Government and the Florida legislature focus on restarting the economy, it is key to point out that many businesses in Florida still require assistance. Economic development continues to be an important focus for our local communities. Cities want to see Florida lead the country in business assistance and incentive programs, which can have a significant impact on the cost of doing business by reducing both startup and operational costs. Florida's cities will continue to engage stakeholders by looking to develop partnerships and strategies on how best to accomplish the task of getting Florida's economy to lead the nation.



Annexation



Annexation

Draft Policy Position Statement:

The Florida League of Cities SUPPORTS legislation that facilitates the municipal annexation of unincorporated areas, while protecting private property rights and respecting municipal boundaries.

Background:

In Florida, there are four ways in which an annexation may take place: by special act of the Legislature, a voluntary annexation, an involuntary annexation, or by interlocal agreement with the county.

Under the Florida Constitution, the Legislature has the authority to develop procedures for the municipal annexation of unincorporated territory by general or special law. In 1974, the “Municipal Annexation or Contraction Act” was passed, providing a mechanism for municipalities to annex territory and recede from territory by contraction. This act allowed municipalities to annex territories that is “contiguous, compact, unincorporated and developed for urban purposes”.

The current annexation process makes it difficult for cities to annex certain unincorporated enclaves and unincorporated areas where city services are already being provided. Current law requires that if more than 70 percent of the land in the area proposed to be annexed is owned by individuals, corporations, or legal entities that are not registered electors of the area, the area cannot be annexed without the approval of at least 50 percent of the owners. Additionally, a vote of electors of the area proposed to be annexed is not required if the area does not have any registered voters.

In some cases, the processes of taking a vote of the electors of the area proposed to be annexed prior to annexation has frustrated annexation efforts to the detriment of property owners desiring to be annexed.

During the 2017 Legislative Session, a bill was proposed that would have removed the limitation on requiring the city to get permission “from at least 50 percent of owners in an area proposed to be annexed, when more than 70 percent of the land is owned by individuals, corporations, or legal entities”. Additionally, the legislation would have allowed for an area to be annexed without a vote of the electors if there are no registered electors that own property in the area proposed to be annexed on the date the ordinance is adopted. Ultimately, the 2017 legislation failed to pass the legislature.

The League will support legislation that facilitates the annexation of enclaves, gives property owners an adequate voice in the annexation of their properties and requires any contraction or de-annexation initiated by special act to be agreed to by each of the municipalities involved.



Notes

